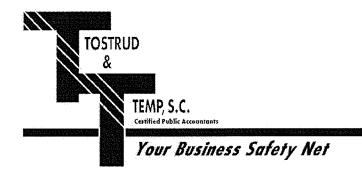
## FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

EASTERN IOWA REGIONAL UTILITY SERVICE SYSTEMS COMMISSION

June 30, 2019

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#### INDEPENDENT AUDITOR'S REPORT

Board of Commissioners Eastern Iowa Regional Utility Service Systems Commission Dubuque, Iowa

#### Report on the Financial Statements

We have audited the accompanying financial statements of the business-type activities of the Eastern Iowa Regional Utility Service Systems Commission, Dubuque, Iowa ("Commission"), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are

appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of the Commission as of June 30, 2019, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 6-9 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Commission's basic financial statements. The combining statement of revenues, expenses, and changes in net position is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The combining statement of revenues, expenses, and changes in net position is derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the

basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the statement of revenues, expenses, and changes in net position by program; and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated November 19, 2019, on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the Commission's internal control over financial reporting and compliance.

November 19, 2019

fostrul + Kenp, S. C.

MANAGEMENT DISCUSSION AND ANALYSIS (MD&A)

# EASTERN IOWA REGIONAL UTILITY SERVICE SYSTEMS MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2019

The Eastern Iowa Regional Utility Service Systems (EIRUSS) is an organization created by the Cedar, Clinton, Delaware, Jackson, and Jones County Boards of Supervisors under Code of Iowa, Chapter 28E, which allows local governments to establish agreements that enable them to provide joint services and facilities with other agencies and cooperate in other ways of mutual advantage.

The purpose of EIRUSS is to plan, design, develop, finance, construct, own, operate and maintain essential facilities and services including, but not limited to, wastewater treatment systems and water systems for and on behalf of the counties and the cities and unincorporated areas within the counties. East Central Intergovernmental Association (ECIA) is the management agent.

As management agent of EIRUSS, we offer the readers of EIRUSS's financial statements this narrative overview and analysis of the financial activities of EIRUSS for the year ended June 30, 2019. We encourage readers to consider the information presented here in conjunction with EIRUSS's financial statements, which follow this discussion and analysis.

During Fiscal Year 2019, engineering work funded by a State Revolving Fund (SRF) loan continued for a wastewater treatment project in Petersburg in Delaware County. Land was secured for the project with half the cost paid in FY19 and the remainder to be paid in FY20. A loan of \$435,000 and a grant of \$100,000 were approved by USDA Rural Development for the expansion of the Leisure Lake wastewater treatment system in Jackson County. The project will add 25 users. A water project in the Droessler Subdivision/Spruce Creek Park in Jackson County continues to be evaluated. Additional properties to be served have been identified and will be addressed with future funding.

#### **FINANCIAL HIGHLIGHTS**

- The assets of EIRUSS exceeded its liabilities at June 30, 2019 by \$2,820,715 (net position).
- EIRUSS's net position decreased by 6.8%, or \$204,284, from June 30, 2018 to June 30, 2019.
- Total revenues increased 8.7%, or approximately \$31,100 from FY 2018 to FY 2019.
- Total expenditures were 6.4%, or approximately \$41,000 less in FY 2019 than in FY 2018.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to EIRUSS's basic financial statements. The financial statements included in this report are designed to provide readers with a broad overview of EIRUSS's finances, in a manner similar to a private sector business. EIRUSS utilizes the accrual basis of accounting, which recognizes revenues and expenses when earned, regardless of when cash is received or paid. The following statements are included in this report:

 Statement of Net Position - This statement presents information on all of EIRUSS's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a

# EASTERN IOWA REGIONAL UTILITY SERVICE SYSTEMS MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2019

useful indicator of whether the financial position of EIRUSS is improving or deteriorating.

- All of the current year's revenues and expenses are accounted for in the Statement of Revenues, Expenditures and Changes in Net Position. This statement measures the success of EIRUSS's operations. It can be used to determine whether EIRUSS has successfully recovered all its costs through its rates, fees and other revenues. This statement also measures EIRUSS's profitability and credit worthiness.
- Statement of Cash Flows This statement presents the change in cash and cash
  equivalents during the year. This information can assist the user of the report in
  determining how EIRUSS financed its activities and how it met its cash
  requirements.
- Notes to Financial Statements provide additional information that is essential to a full understanding of the data provided in the financial statements.
- Supplemental Financial Information further explains and supports the financial statements and includes a schedule of Federal Financial Assistance.

#### **ANALYSIS OF NET POSITION**

As previously noted, net position may serve over time as a useful indicator of EIRUSS's financial position. The analysis that follows focuses on the changes in the components that make up net position.

#### CONDENSED STATEMENT OF NET POSITION

	2019	2018	NET CHANGE	PERCENT CHANGE
Cash and investments	339,143	327,471	11,672	3.6
Other Current Assets	63,527	60,377	3,150	5.2
Capital Assets	6,567,509	6,714,455	(146,946)	(2.2)
Total Assets	6,970,179	7,102,303	(132,124)	(1.9)
Current Liabilities	189,903	108,155	81,748	75.6
Noncurrent Liabilities	3,959,561	3,969,149	(9,588)	(0.2)
Total Liabilities	4,149,464	4,077,304	72,160	1.8
Net Investment in Capital				
Assets	2,452,699	2,661,635	(208,936)	(7.8)
Restricted	190,154	156,473	33,681	21.5
Unrestricted	177,862	206,891	(29,029)	(14.0)
Total Net Position	2,820,715	3,024,999	(204,284)	(6.8)

Cash and investments increased \$11,700 due to positive cash flow resulting from increased user rates and decreased operating expenses during FY19. The increase of \$3,150 in Other Current Assets is primarily due to an increase in customer accounts receivable. The decrease of \$147,000 in capital assets is primarily due to annual depreciation of \$334,700 offset by an increase of \$86,700 in prepaid development costs related to the Petersburg and Leisure Lake projects and \$101,000 for the purchase of

# EASTERN IOWA REGIONAL UTILITY SERVICE SYSTEMS MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2019

land in Petersburg. Current liabilities increased approximately \$81,700 primarily due to a short-term loan of \$44,000 from Delaware County for the purchase of land for the Petersburg project and the Leisure Lake SRF loan of \$36,300 coming due in March 2020.

#### ANALYSIS OF REVENUES AND EXPENDITURES

The Statement of Revenues, Expenses and Changes in Net Position identifies the various revenue and expense items which affect the change in net position.

### CONDENSED STATEMENT OF REVENUES EXPENSES AND CHANGES IN NET POSITION

_/	0040	2040	NET	PERCENT
	2019	2018	CHANGE	CHANGE
Revenues:				
Grant income	1,000	1,000	0	0.0
Operating revenues	377,308	352,955	24,353	6.9
Misc Income	11,606	5,009	6,597	131.7
Interest Income	792	611	181	29.6
Total Revenue	390,706	359,575	31,131	8.7
Expenses:				
Operating Expenses	169,093	208,427	(39,334)	(18.9)
Depreciation	334,673	334,673	0	0.0
Interest Expense	91,224	92,888	(1,664)	(1.8)
Total Expenses	594,990	635,988	(40,998)	(6.4)
Change in Net				
Position	(204,284)	(276,413)		
Net Position July 1	3,024,999	3,301,412		
Net Position June 30	2,820,715	3,024,999	(204,284)	(6.8)

Operating revenue increased approximately \$24,400 as user rates for all systems were increased in FY19. Miscellaneous income increased by approximately \$6,600 due to a \$3,200 increase in finance charges resulting from an increase in late payments and \$3,600 in proceeds from insurance claims for damage and equipment theft as a result of a break-in at the Fairview storage shed. The operating expense decrease of \$39,300 consists of a \$16,100 decrease in ECIA Administration as less staff management was required in FY19 and a \$26,000 decrease in operations and maintenance expense partially offset by an increase of \$2,800 in bad debt expense. FY18 operating expense included lift station repair in Fairview and grinder pump repair issues in Fairview and Leisure Lake.

#### **OVERVIEW OF BUDGETS**

EIRUSS annually adopts an operating budget on a basis consistent with generally accepted accounting principles. Construction (development) budgets are established throughout the year as new projects are approved.

# EASTERN IOWA REGIONAL UTILITY SERVICE SYSTEMS MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2019

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

As of June 30, 2019, EIRUSS had \$6,567,509 invested in capital assets (net of depreciation), including a water treatment building and reservoir in Andover and Center Junction, lowa; a lagoon, lift station and collection system in Center Junction, Fairview and Leisure Lake, Iowa; and land in Petersburg, Iowa for the future construction of a wastewater system. Also included in capital assets is \$406,529 in prepaid development costs on four additional wastewater system projects, one water system project and the engineering and design work for the expansion of the Leisure Lake system. Total outstanding debt was \$4,070,810, which represents the outstanding balance of the USDA long-term loans for the Center Junction wastewater system (\$176,460), the Andover water system (\$156,258), the Fairview wastewater system (\$542,530) and the Leisure Lake wastewater system (\$2,747,701); SRF Loans for the Center Junction water system (\$180,000), the Droessler water project (\$47,898), the Petersburg sewer project (\$178,709) and the Leisure Lake wastewater system expansion (\$36,254), and a \$5,000 note payable to Clinton County for the benefit of the Andover water system.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

EIRUSS's management and the Board of Commissioners considered many factors when setting the fiscal year 2020 development and operating budgets. Rate increases were approved and implemented for all of the systems. USDA funding in the amount of \$535,000 has been secured for the expansion of the Leisure Lake wastewater system. Plans were submitted to USDA and EIRUSS is awaiting approval to proceed. An application for funding for the Petersburg wastewater system project will be submitted to USDA Rural Development in early FY20. Evaluation of a water project in the Droessler Subdivision/Spruce Creek Park will continue in FY20. The current proposal includes a water line from the City of Bellevue to the Droessler subdivision. EIRUSS staff will submit an application to the State in December, 2019 for a potential forgivable loan from the public health funding pool as this project may be considered a public health project due to the risk of potential contaminated water. Additional projects are dependent on USDA and other funding sources. Decreases in Federal funding levels will continue to be a concern in the year ahead.

As we progress into 2020, we will continue to work collaboratively, developing new and building on already successful partnerships, while management remains committed to building strong and healthy communities and making our region a great place to live and work.

#### **FINANCIAL CONTACT**

These financial statements are designed to provide our member communities, funding agencies and creditors with a general overview of EIRUSS's finances and to show EIRUSS's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Matt Specht, ECIA's Co-Director of Community/Economic Development or Lisa Weinhold, Director of Finance and Human Resources, 7600 Commerce Park, Dubuque, IA 52002.

BASIC FINANCIAL STATEMENTS

#### Eastern Iowa Regional Utility Service Systems Commission STATEMENT OF NET POSITION June 30, 2019

#### ASSETS

CURRENT ASSETS		
Cash and cash equivalents	\$	143,397
Cash and cash equivalents - restricted	,	195,746
Accounts receivables		53,854
Inventory		5 <b>,</b> 796
Prepaid expense		3,877
Total current assets		402,670
NONCURRENT ASSETS		
Land		310,864
Plant and equipment		4,668,251
Lift stations		1,426,188
Grinder pumps		1,765,841
Construction in progress		406,529
Less accumulated depreciation		(2,010,164)
Total noncurrent assets		6,567,509
Total assets	\$	6,970,179
LIABILITIES AND NET POSITION		
CURRENT LIABILITIES		
Accounts payable	\$	22,194
Accrued interest		6,030
Unearned revenue		1,830
Customer deposits		4,600
Note payable		44,000
Current maturity of long-term debt		111,249
Total current liabilities		189,903
NONCURRENT LIABILITIES		
Loans payable		404,607
Bonds payable		3,554,954
Total noncurrent liabilities		3,959,561
Total liabilities		4,149,464
NET POSITION		
Net investment in capital assets		2,446,669
Restricted		190,154
Unrestricted		183,892
Total net position		2,820,715
Total liabilities and net position	\$	6,970,179

#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

Year ended June 30, 2019

OPERATING REVENUE		
Grant income	\$	1,000
Service fees collected		377,308
Other income		11,606
Total operating revenue		389,914
OPERATING EXPENSE		
Administrative expense		20,495
Architect and engineering fees		65,158
Audit fees		3,050
Legal fees		2,905
Insurance		5,529
Other costs		338
Bad debt expense		2,888
Depreciation expense		334,673
Service fee costs		155,457
Total operating expense		590,493
Less construction in progress		86,727
Net operating expense		503,766
Operating (loss)		(113,852)
NONOPERATING REVENUE (EXPENSE)		
Interest income		792
Interest expense		(91,224)
Net nonoperating revenue		(90,432)
Change in net position		(204,284)
NET POSITION AT JULY 1, 2018	<del></del>	3,024,999
NET POSITION AT JUNE 30, 2019	\$	2,820,715

# Eastern Iowa Regional Utility Service Systems Commission STATEMENT OF CASH FLOWS Year ended June 30, 2019

CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from customers	\$	375 <b>,</b> 615
Cash received from grants		1,000
Miscellaneous income		11,606
Cash payments to vendors		(164,731)
Net cash provided by (used in)	•	
operating activities		223,490
CASH FLOWS FROM CAPITAL AND RELATED		
FINANCING ACTIVITIES		
Acquisition of capital assets		(178,260)
Loan proceeds		130,926
Principal payments		(73 <b>,</b> 936)
Interest paid	_	(91,340)
Net cash provided by (used in) capital		
and related financing activities		(212,610)
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest received	-	792
Net increase in cash and cash equivalents		11,672
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	-	327,471
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$_	339,143
RECONCILIATION OF CASH AND CASH EQUIVALENTS PER STATEMENT OF CASH FLOWS TO THE STATEMENT OF NET POSITION		
Cash and cash equivalents	\$	143,397
Cash and cash equivalents - restricted	_	195,746
Cash and cash equivalents per		
Statement of Net Position	\$ _	339,143

#### STATEMENT OF CASH FLOWS - CONTINUED

Year ended June 30, 2019

## RECONCILIATION OF OPERATING INCOME TO TO NET CASH PROVIDED BY OPERATING ACTIVITIES

#### CASH FLOWS FROM OPERATING ACTIVITIES

Operating (loss)	\$ (113,852)
Adjustments to reconcile operating (loss) to	
net cash provided by operating activities:	
Depreciation	334,673
Changes in assets and liabilities:	
(Increase) decrease in assets	
Accounts receivable	(4,736)
Inventory	1,380
Prepaid expense	206
Increase (decrease) in liabilities	
Accounts payable	2,776
Unearned revenue	1,043
Customer deposits	2,000
Net cash provided by (used in)	 -
operating activities	\$ 223,490
·	

#### Eastern Iowa Regional Utility Service Systems Commission NOTES TO FINANCIAL STATEMENTS June 30, 2019

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity - On February 11, 2005, the Eastern Iowa Regional Utility Service Systems Commission ("Commission") was created as a public body corporate and politic and separate legal entity pursuant to Chapter 28E of the Code of Iowa by the Counties of Cedar, Clinton, Delaware, Jackson and Jones, Iowa. The Commission was created for the purpose of planning, designing, developing, financing, constructing, owning, operating and maintaining essential facilities and services including, but not limited to, wastewater treatment systems and water systems for and on behalf of the counties and the cities and unincorporated areas within the counties. All the programs of the Commission are included in these statements. The Commission has no component units.

Basis of Accounting and Measurement Focus - The Commission's basic financial statements are prepared on the full accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP). The Commission applies all pronouncements of the Governmental Accounting Standards Board (GASB) as well as U.S. GAAP, as codified by the Financial Accounting Standards Board (FASB).

All activities of the Commission are accounted for within one proprietary (enterprise) fund. A proprietary fund is used to account for operations that are (a) financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the cost (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the government body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Commission are charges for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The transactions of the Commission are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and liabilities associated with operations are included on the statement of net position. Net position (i.e., total assets net of total liabilities) is segregated into net investment in capital assets, restricted and unrestricted components. When both restricted and unrestricted resources are available for use, it is the Commissions policy to use restricted resources first, and then unrestricted resources as they are needed.

# Eastern Iowa Regional Utility Service Systems Commission NOTES TO FINANCIAL STATEMENTS - CCONTINUED June 30, 2019

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Cash and Cash Equivalents - For purposes of the statement of cash flows, the Commission considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

Cash and Cash Equivalents - Restricted - Restricted cash is segregated resources for debt service, depreciation reserves and utility deposits.

Accounts Receivable - Account receivables are shown at gross amount. No provision for uncollectible accounts receivable has been provided since it is believed that the amount of such allowance would not be material. There is no unbilled revenue at June 30, 2019.

Inventory - Inventories are valued at cost on a first-in, first-out basis.
The cost of inventories is recorded as expenditures when consumed rather
than when purchased.

Prepaid Expenses - Prepaid expenses represent payments made to vendors for services that will benefit the Commission beyond June 30, 2019.

Capital Assets - Buildings and all equipment are carried at cost and depreciated on a straight-line basis over 5 - 40 years. When property is retired or otherwise removed from service, the accumulated provision for depreciation for that asset and its cost are removed from capital assets. Any gain or loss realized from retirement or removal is reported on the Statement of Revenues, Expenses and Changes in Net Position.

Additions to and replacements of utility plant capital assets are recorded at original cost, which includes material, labor, overhead, and an allowance for the cost of funds used during construction when significant. The cost of renewals and betterments relating to capital assets is added to plant accounts.

Construction period interest is capitalized on utility property as incurred. The amount of interest to be capitalized is calculated by offsetting interest expense incurred from the date of the borrowing until completion of the project with interest earned on invested proceeds over the same period. Capitalized interest cost is amortized on the same basis as the related asset is depreciated.

Claims and Judgments - Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. Claims and judgments are recorded in the proprietary funds as expenses when the related liabilities are incurred. There were no significant claims or judgments at year-end.

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED

June 30, 2019

#### NOTE A - SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Grinder Pump Fees - An additional \$10.00 per household or business is added to the monthly sewer bills of customers in the Fairview North extension of the Fairview Wastewater System for the use of grinder pumps. These funds are used for repair and replacement of the grinder pumps.

Customer Deposits - Deposits are required of all Center Junction water system customers having no established credit and of those who have an unacceptable credit record or who have a prior record of unpaid water bills.

Net Position Classifications - Net position represents the difference between the total assets and the total liabilities of the Commission. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for acquisition, construction or improvements of those assets. Net position is reported as restricted when there are limitations imposed on use of net assets through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Unrestricted assets have no restrictions and can be spent at the discretion of the Board.

Use of Estimates - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

Construction Projects - There are certain major construction projects in process at June 30, 2019 totaling \$305,529.

Open loans - On July 29, 2015, a State of Iowa Revolving Fund planning and design loan was approved for engineering, land acquisition and related work on the Petersburg sewer system project for \$25,000. As of June 30, 2019, EIRUSS has drawn \$15,300 from this loan.

On September 18, 2015, a State of Iowa Revolving Fund planning and design loan was approved for engineering, land acquisition and related work on the Droessler water system project for \$54,400. As of June 30, 2019, EIRUSS has drawn \$47,897 from this loan.

On September 23, 2016, a State of Iowa Revolving Fund planning and design loan was approved for engineering, land acquisition and related work on the Petersburg sewer system project for \$289,500. As of June 30, 2019, EIRUSS has drawn \$163,409 from this loan.

On March 21, 2017, a State of Iowa Revolving Fund planning and design loan was approved for engineering, land acquisition and related work on the Leisure Lake sewer system project for \$57,300. As of June 30, 2019, EIRUSS has drawn \$36,254 from this loan.

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED

June 30, 2019

#### NOTE B - CASH AND CASH EQUIVALENTS

The Commission is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally-insured depository institutions approved by the Commission; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2019, the Commission reported cash and cash equivalents as follows:

	Carrying		Bank
	Amount		Balance
Cash and cash equivalents	\$ 143,397	\$	148,470
Cash and cash equivalents - restricted	195,746		195,746
Total	\$ 339,143	\$_	344,216

Fair Value of Deposits - Deposits are reported at fair value. At June 30, 2019, the fair value of the Commission's deposits approximated original cost; therefore, no fair value adjustments were necessary.

**Determining Fair Value** - Fair value of the Commission's deposits are determined by deposits with stated interest rates (operating accounts, savings accounts, certificate of deposit, repurchase agreements, and money market accounts) and are stated at cost.

Income Allocation - Interest income is generally allocated equally to the
four projects, with Center Junction's share split between water and sewer.

Custodial Credit Risk - Deposits: Custodial credit is the risk that, in the event of a bank failure, the Commission's deposits may not be returned. The Commission does not have a deposit policy for custodial risk. As of June 30, 2019, none of the Commission's \$344,216 bank balance was exposed to custodial risk. The Commission's deposits in banks were entirely covered by federal depository insurance or by the State Sinking fund in accordance with Chapter 12C of the Code of Iowa. This Chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The Commission had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement No. 40.

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED

June 30, 2019

#### NOTE C - CAPITAL ASSETS

A summary of changes in capital assets is as follows:

		Balance 6/30/18	Ac	dditions	Redu	ctions		Balance 6/30/19
Andover Water System								***************************************
Land (non-depreciated)	<del>-</del> \$	1,292	\$		\$	_	\$	1,292
Depreciated assets:								
Well and well pump		130,191						130,191
Distribution system		181,724		_		-		181,724
Storage reservoir		81,439		_				81,439
Treatment building		129,928		-		_		129,928
Other capitalized costs		109,135		_		_		109,135
		633,709	_	•				633,709
Accumulated depreciation								
Well and well pump		33,355		3 <b>,</b> 737		-		37,092
Distribution system		41,266		4,544		_		45,810
Storage reservoir		18,494		2,036		_		20,530
Treatment building		29,504		3,248		_		32,752
Other capitalized costs		24,783		2,728		-		27,511
•	_	147,402		16,293			-	163,695
Net capital assets		486,307		(16,293)	<u></u>		_	470,014
Center Junction	_							
Wastewater System								
Land (non-depreciated)		61,467				-		61,467
Depreciated assets:								
Collection system		335,831				-		335,831
Lift station		40,000		_		_		40,000
Service lines		61,608		_		_		61,608
Lagoon		193,585		_		_		193,585
Other capitalized costs	_	213,447				_	_	213,447
		905,938		_		_		905,938
Accumulated depreciation:								
Collection system		76,263		8,395		-		84,658
Lift station		9,083		1,000		-		10,083
Service lines		13,989		1,540		-		15,529
Lagoon		43,961		4,840				48,801
Other capitalized costs		48,470		5,336		-		53,806
		191,766	eteritori-	21,111		_		212,877
Net capital assets		714,172		(21,111)		_		693,061
Water System								
Land (non-depreciated)		20,000		_		_		20,000
Depreciated assets:								
Well and well pump		36,250		_		_		36,250
Distribution system		285,000		_		_		285,000
Storage reservoir		71,853		_		_		71,853
Treatment building		114,634		_		_		114,634
Other capitalized costs		115,898		_		_		115,898
1	-	643,635		_		_		643,635
		,						,

### Eastern Iowa Regional Utility

## Service Systems Commission NOTES TO FINANCIAL STATEMENTS - CONTINUED

June 30, 2019

#### NOTE C - CAPITAL ASSETS - CONTINUED

A summary of changes in capital assets is as follows:

		Balance 6/30/18	Ad	ditions	Redu	ctions_		Balance 6/30/19
Center Junction - continued	_							
Water System - continued								
Accumulated depreciation:								
Well and well pump	\$	5,700	\$	1,900	\$	-	\$	7,600
Distribution system		21,375		7,125		-		28,500
Storage reservoir		5,389		1,796		-		7,185
Treatment building		8,598		2,866		-		11,464
Other capitalized costs		8,692		2,898			_	11,590
		49,754		16,585			_	66,339
		593,881		(16,585)			_	577 <b>,</b> 296
Net capital assets		1,308,053		(37,696)		_		1,270,357
Fairview Wastewater System	<b></b>							
Land (non-depreciated)		37,762		_				37 <b>,</b> 762
Depreciated assets:								
Equipment		3,959		_		-		3,959
Storage shed		5,825		_		-		5,825
Collection system		101,015		****		_		101,015
Lift station		135,388		_		_		135,388
Grinder pumps		81,200		-		-		81,200
Service lines		282 <b>,</b> 971		_		_		282,971
Lagoon		311,409		_		_		311,409
Other capitalized costs		302,319		_		-	_	302,319
		1,261,848		_		_		1,261,848
Accumulated depreciation:								
Equipment		1,914		791		-		2,705
Storage shed		2,303		583		-		2,886
Collection system		14,938		2,526		-		17,464
Lift station		20,804		3,385		-		24,189
Grinder pumps		40,600		8,120				48,720
Service lines		43,460		7,074		_		50,534
Lagoon		50,147		7,785		-		57 <b>,</b> 932
Other capitalized costs	_	55,299		10,680				65,979
		229,465		40,944			_	270,409
Net capital assets	-	1,032,383		(40,944)			_	991,439
Leisure Lake Wastewater System	<u>ı</u>							
Land (non-depreciated)		190,343		_		_		190,343
Depreciated assets:								
Collection system		287,001		-		_		287,001
Lift station		1,250,800						1,250,800
Grinder pumps		1,684,641		_		_		1,684,641
Service lines		150,389		-		_		150,389
Lagoon		437,520		-		-		437,520
Other capitalized costs		725,320		-			_	725,320
		4,726,014		_			_	4,726,014

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED

June 30, 2019

#### NOTE C - CAPITAL ASSETS - CONTINUED

A summary of changes in capital assets is as follows:

		Balance						Balance
		6/30/18	Ä	Additions		ons Reductions		6/30/19
Leisure Lake Wastewater System								,
Accumulated depreciation:								
Collection system	\$	32,287	\$	7,175	\$	-	\$	39,462
Lift station		140,715		31,270		***		171,985
Grinder pumps		739,325		168,464		_		907,789
Service lines		16,920		3,760				20,680
Lagoon		49,221		10,938		_		60,159
Other capitalized costs		78 <b>,</b> 636		18,133		-		96,769
	-	1,057,104	_	239,740		_	-	1,296,844
Net capital assets	-	3,668,910	_	(239,740)		_	•	3,429,170
Other projects	_							
Prepaid development costs								
capitalized not depreciated	-	218,802	_	187,727			_	406,529
Total net capital assets	\$	6,714,455	\$=	(146,946)	\$		\$	6,567,509

A summary of changes in construction in progress is as follows:

Projects	Balances 6/30/18		P	Additions		ctions	Balances 6/30/19	
Prepaid development costs							-	
capitalized not depreciated								
Droessler	\$	47,972	\$	_	\$	_	\$	47,972
Elvira		8,296		_				8,296
Lake Delhi		9,916		_		_		9,916
Leisure Lake		34,384		7,321		-		41,705
Morley		132		_		_		132
Petersburg		118,102		180,406		-		298,508
Total construction			_	12 (12)				
in progress	\$_	218,802	\$_	187,727	\$	_	\$_	406,529

Note: Included in additions for Petersburg is a land puchase of \$101,000.

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED

June 30, 2019

#### NOTE D - RESTRICTED RESERVES

The Commission secured bonds from the USDA which requires annual deposits to the reserve account for debt service and depreciation. As of June 30, 2019, the reserve balances are as follows:

		Center				Leisure				
	Andover	Junction		]	Fairview	Lake		Total		
Debt service	\$ 10,440	\$	8,874	\$	13,277	\$	52,808	\$	85,399	
Depreciation	17,660		14,857		13,774		58,464		104,755	
Totals	\$ 28,100	\$	23,731	\$_	27,051	\$_	111,272	\$	190,154	

The USDA requires annual deposits for debt service until the projects are fully funded. Annual depreciation deposits are required until the bonds are paid in full.

The future debt service and depreciation deposits are as follows:

				Center Leisure							
	i	Andover	J	Tunction	Fairview		Lake			Total	
2020	\$	1,843	\$	1,766	\$	4,572	\$	23,844	\$	32,025	
2021		1,537		1,766		4,572		23,844		31,719	
2022		1,537		1,766		4,572		23,844		31,719	
2023		1,537		1,766		4,572		21,512		29,387	
2024		1,537		1,766	,	2,515		12,528		18,346	
2025-2029		7 <b>,</b> 685		8,830		11,640		62,640		90,795	
2030-2034		7,685		8,830		11,640		62,640		90 <b>,</b> 795	
2035-2039		7,685		8,830		11,640		62,640		90 <b>,</b> 795	
2040-2044		7 <b>,</b> 685		8,830		11,640		62,640		90 <b>,</b> 795	
2045-2049		7 <b>,</b> 685		6 <b>,</b> 917		11,640		62,640		88,882	
2050-2054		****		_		9,312		53,244		62,556	
Totals	\$	46,416	\$	51 <b>,</b> 067	\$_	88,315	\$_	472,016	\$	657,814	

#### NOTE E - NONCURRENT LIABILITIES

Summary of the Commission's noncurrent liabilities are set below:

		Balance 06/30/18	Ac	lditions	Reductions			Balance 06/30/19		Current Maturity	
Notes payable	\$	367,936	\$	86,925	\$	7,000	\$	447,861	\$	43,254	
Bonds payable		3,689,884		_		66,935	_	3,622,949		67,995	
Totals	\$_	4,057,820	\$	86,925	\$	73,935	\$	4,070,810	\$	111,249	

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED

June 30, 2019

#### NOTE E - NONCURRENT LIABILITIES - CONTINUED

Details of the Commission's long-term debt are set forth below:

Detailed Description	B	Balance at 6/30/19	Due Within One Year		
Center Junction \$199,796 sewer revenue bonds financed by the USDA dated June 3, 2009, due in monthly installments of \$870 including interest at 4.125% per annum beginning August 1,2010 until May 1, 2048	\$	176,460	\$	3,223	
Andover \$140,000 utility bonds financed by the USDA dated November 3, 2009, due in monthly installments of \$609, including interest at 4.125% per annum beginning August 1, 2011 until June 1, 2049		125,676		2,165	
Andover \$33,000 utility bonds financed by the USDA dated November 3, 2009, due in monthly installments of \$152, including interest at 4.50% per annum beginning August 1, 2011 until November 1, 2048		29,783		494	
Andover \$1,000 utility bonds financed by the USDA dated November 3, 2009, due in monthly installments of \$4 including interest at 2.50% per annum beginning August 1, 2011 until December 1, 2040		799		28	
Fairview \$373,000 utility bonds financed by the USDA dated July 11, 2014, due in monthly installments of \$1,246 including interest at 2.375% per annum beginning July 1, 2015, 2015, with interest only payments for the first two years.		346,885		6,779	
Fairview \$210,860 utility bonds financed by the USDA dated July 11, 2014, due in monthly installments of \$663 including interest at 2.00% per annum beginning July 1, with interest only payments for the first two years.		195,645		3,699	
Leisure Lake \$2,656,000 utility bonds financed by the USDA dated November 6, 2014, due in monthly installments of \$8,686 including interest at 2.25% per annum beginning December 6, 2016, with interest only payments for the first two years		2,536,454		47,709	
Leisure Lake \$221,000 utility bonds financed by the USDA dated November 4, 2014, due in monthly installments of \$739 including interest at 2.375% per annum beginning December 6, 2016, with interest only payments for the first two years					
Total bonds	\$	211,247 3,622,949	\$	67,995	
Center Junction \$216,000 note payable financed by the Iowa Finance Authority dated June 5, 2015, due in annual installments beginning June 1, 2016, and interest at 1.75% per annum payable semi-annually.	\$	180,000	\$	7,000	

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED

June 30, 2019

#### NOTE E - NONCURRENT LIABILITIES - CONTINUED

Details of the Commission's long-term debt are set forth below:

Detailed Description	Balance at 6/30/19	Due Within One Year
Droessler \$54,400 note payable financed by the Iowa Finance Authority dated September 18, 2015, payable as to principal in full on October 4, 2021, at 0% interest.	47,898	\$ -
Petersburg \$25,000 note payable financed by the Iowa Finance Authority dated September 18, 2015, payable as to principal in full on October 9, 2021, at 0% interest.	15,300	-
Petersburg \$289,500 note payable financed by the Iowa Finance Authority dated September 23, 2016, payable as to principal in full on October 9, 2021, at 0% interest.	163,409	-
Leisure Lake \$57,300 note payable financed by the Iowa Finance Authority dated March 24, 2017, payable as to principal in full on March 24, 2020, at 0% interest.	36,254	36,254
\$5,000 note payable with Clinton County, dated October 26, 2011, 0% interest, payable over ten years. No date has been set to begin payments.  Total notes payable	5,000 447,861	43,254
Total long-term debt  Less current maturities	4,070,810 111,249	\$ 111,249
Noncurrent long-term debt	3,959,561	

Maturities of long-term debt at June 30, 2019 are:

	Р	rincipal	Interest	Total
2020	\$	111,249	\$ 90,563	\$ 201,812
2021		76 <b>,</b> 660	88 <b>,</b> 775	165,435
2022		304,976	86,944	391,920
2023		80,122	85 <b>,</b> 051	165,173
2024		82 <b>,</b> 919	83,114	166,033
2025-2029		443,245	384,802	828,047
2030-2034		500,756	328,548	829,304
2035-2039		564,556	263 <b>,</b> 598	828,154
2040-2044		593,578	192,597	786 <b>,</b> 175
2045-2049		649,998	114,937	764,935
2050-2054		620,657	39,283	659,940
2055-2056		42,094	243	42,337
	\$	1,070,810	\$ 1,758,455	\$ 5,829,265

#### NOTES TO FINANCIAL STATEMENTS - CONTINUED

June 30, 2019

#### NOTE F - RELATED PARTY TRANSACTIONS

The Eastern Iowa Regional Utility Service Systems Commission, related to the East Central Intergovernmental Commission through common management, is provided management services and office space. Balances with ECIA at and for the years ended June 30, 2019 and June 30, 2018 are as follows:

	2019	2018
Accounts payable	\$ 7,139	\$ 7,797
Management services	\$ 67,232	\$ 68,163

#### NOTE G - BUDGETS

The Commission is not required to adopt a formal budget per the existing by-laws. The Commission prepares budgets specific to each project they decide to pursue and utilize them at this level to manage their progress through to completion.

#### NOTE H - RISK MANAGEMENT

The Commission is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### NOTE I - NET POSITION

The following is a summary of individual net position restrictions at June 30, 2019:

Project	PURPOSE	AMOUNT
Andover Center Junction Fairview Leisure Lake	Reserve Deposits Reserve Deposits Reserve Deposits Reserve Deposits	\$ 28,100 23,731 27,051 111,272 \$ 190,154

SUPPLEMENTARY INFORMATION

#### COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

Year ended June 30, 2019

		Center	Junction		Leisure				
	Andover	Sewer	Water	Fairview	Lake	Petersburg	Subtotal	General	Total
OPERATING REVENUE									
Grant income	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,000	\$ 1,000
Service fees collected	33 <b>,</b> 705	33 <b>,</b> 167	35,407	51,942	223,087	-	377,308	_	377,308
Other income		900	_	4,116	4,749	_	9,765	1,841	11,606
Total operating revenue	33 <b>,</b> 705	34,067	35,407	56,058	227,836		387,073	2,841	389,914
OPERATING EXPENSE									
Administrative expense	_		_		4,732	13,932	18,664	1,831	20,495
Architect and engineering fees	_	_	-	_	2,317	62,841	65,158	_	65 <b>,</b> 158
Audit fees	610	610	610	610	610	_	3,050	-	3,050
Legal fees	_	_		_	272	2,633	2,905	_	2,905
Insurance	788	136	1,792	292	2,521	_	5,529	-	5 <b>,</b> 529
Other costs	_	_		-	-	-	_	338	338
Bad debt expense		225	204	52	2,407		2,888		2,888
Depreciation expense	16,293	21,111	16,585	40,944	239,740	_	334,673	_	334,673
Service fee costs	19,958	21,012	21,994	36,726	55 <b>,</b> 767	_	155,457	_	155,457
Total operating expense	37,649	43,094	41,185	78,624	308,366	79,406	588,324	2,169	590,493
Less construction in progress				-	7,321	79,406	86,727		86,727
Net operating expense	37,649	43,094	41,185	78,624	301,045		501,597	2,169	503,766
Operating income (loss)	(3,944)	(9,027)	(5,778)	(22,566)	(73,209)	-	(114,524)	672	(113,852)
NONOPERATING INCOME (EXPENSE)									
Interest income	113	57	57	113	113	_	453	339	792
Interest expense	(6,594)	(7,339)	(3,262)	(11,396)	(62,633)	_	(91,224)	_	(91,224)
	(6,481)	(7,282)	(3,205)	(11,283)	(62,520)		(90,771)	339	(90,432)
Change in net position	(10,425)	(16,309)	(8,983)	(33,849)	(135,729)	_	(205, 295)	1,011	(204,284)
NET POSITION AT JUNE 30, 2018	329,312	566,202	387,706	455,580	1,210,290		2,949,090	75,909	3,024,999
NET POSITION AT JUNE 30, 2019	\$ <u>318,887</u>	\$ 549,893	\$ 378,723	\$ 421,731	\$ 1,074,561	\$	\$ 2,743,795	\$ <u>76,920</u>	\$ 2,820,715

OTHER REPORTS



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#### Your Business Safety Net

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Commissioners Eastern Iowa Regional Utility Service Systems Commission Dubuque, Iowa

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the Eastern Iowa Regional Utility Service Systems Commission ("Commission"), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements and have issued our report thereon November 19, 2019.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Commission's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Commission's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Commission's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the Commission's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

November 19, 2019

Kostrud a Remp, S.C.

#### SCHEDULE OF FINDINGS AND RESPONSES

Year ended June 30, 2019

#### Section I - Summary of Auditor's Results

Financial Statements							
Type of auditor's report issued:	Unmodified						
Internal control over financial reporting:							
Material weakness(es) identified? Significant deficiency(ies) identified that	yes <u>X</u> no						
are not considered to be material weakness(es)?	Yes <u>X</u> none	reported					
Noncompliance material to the financial statements noted?	yes <u>X</u> no						
Section II - Financial Statement Findings - None							
Section III - Status of Prior Year Findings - None							